



2018 CDBG Annual Action Plan

Submitted May 23, 2018

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Harrisonburg has prepared a FY 2016 – FY 2017 Annual Action Plan, as required under 24 CFR 91.220, in order to strategically implement the federal Community Development Block Grant program to fund housing, community development, and economic development activities within the city. The city has developed a Five Year Consolidated Plan (CP) for HUD FY 2012 - FY 2016 to encompass the needs of the city related to both housing and non-housing activities using the Community Development Block Grant (CDBG) Program.

The FY 2016 – FY 2017 Annual Action Plan will serve the following functions for the city:

- An application for federal funds under HUD’s formula grant programs, and
- An action plan that provides a basis for assessing performance.

The national goals for the housing and community development programs covered by the Five Year CP and Annual Action Plan are:

- To provide decent housing,
- To establish and maintain a suitable living environment, and
- To expand economic opportunities for every American, particularly for low- and moderate-income persons.

It is these goals against which the CP and the City’s performance under the CP will be evaluated by HUD. The FY 2016 – FY 2017 Action Plan furthers the achievement of these goals through the implementation of a variety of housing and community development activities.

The City anticipates that 100% of its FY 2016 – FY 2017 CDBG funds will be expended for projects that benefit low- to moderate-income persons in the City.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The city’s FY 2018 Annual Action Plan goals are based on the Five Year Strategy developed for HUD FY 2017-FY 2021. In addition, these goals represent activities that are expected to occur in FY 2017 – FY

2021. The city will monitor and modify strategy performance and set annual goals in future years accordingly.

The city’s FY 2018 funding strategy for its CDBG activities consists of its CDBG entitlement allocation of \$505,968. The following chart lists the city’s FY 2018 CDBG activities.

PROJECT	AMOUNT
HRHA Downpayment Assistance Program	\$25,000
City Administration Costs	\$81,193
Downtown Harrisonburg Parking Analysis	\$20,000
Salvation Army	\$10,227
JMU IIHHS Suitcase Clinic	\$24,000
Friendship Industries Personal Improvement Center	\$14,186
VPAS Meals on Wheels	\$18,000
Open Doors	\$5,525
The Arc	\$12,000
Westover Pool II	\$209,836.46
HRHA Harrison Heights	\$140,000

Table 1 - 2018 Proposed Funding

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Evaluation of Past performance

The city affirmatively furthered fair housing by providing the Harrisonburg Redevelopment & Housing Authority (HRHA) with \$140,000 to assist in the rehabilitation of 40 public housing units in the Harrison Heights complex. The city broadened the partnership with HRHA to work together to research and produce a shared Assessment of Fair Housing (AFH). This was an extensive undertaking that allowed city staff to see many areas of improvement that were needed within the city in the area of fair housing. The city has seen an increase in the amount of diversity on the City Council and other planning boards in the city. CDBG staff continues to modify and disseminate educational materials regarding fair housing choice. Posters were displayed in the city. The city, in conjunction with the HRHA held a fair housing seminar in August of 2016 at the Lucy Simms building in Harrisonburg. Both landlords and interested community members attended this training. CDBG staff continued to research the feasibility of developing, in tandem with HRHA staff and City Community Planning and Development, proposals for consideration by Council that would improve and preserve the city’s existing affordable housing stock. These proposals could incentivize affordable housing development by waiving permitting and other fees. Additionally, staff continued to consider proposals for consideration developing mixed-income developments by providing incentives such as higher density bonuses to nonprofit developers who agree to set-aside at least 10% of the units as affordable units. Final consideration of any proposal

by staff would be made by the City Planning Commission and ultimately City Council. The city began communication with the Piedmont Housing Authority to schedule Fair Housing Discrimination testing for both race and disability in Harrisonburg's rental housing. The city designated \$9,720 in CDBG funds to the On the Road Collaborative to provide after school vocational training to students. The city provided VPAS with \$15,500 in CDBG funds to provide meals to homebound seniors, enabling them to remain in their homes and have a choice in where they live. The city provided \$6,266 in CDBG funds to Second Home to provide after school educational training to students, therefore giving them better future employment opportunities. The city provided \$10,000 in CDBG funds to Explore More provide a place for students to learn technology and maker skills that will provide them with enhanced future employment opportunities.

In FY 2016-2017, all CDBG funds expended for activities met one of the three national objectives as defined under the CDBG regulations, and 100% of the CDBG funds expended benefited low- to moderate-income persons.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The City of Harrisonburg conducted two public meetings during the Action Plan process to solicit additional public input. A public meeting was held on January 9, 2018 at the Harrisonburg City Council Chambers to explain the CDBG program and Action Plan process, and to get input on the types of projects to be funded. This meeting was publicized in the following ways: Advertised in the Daily News Record, Listing on the City's website (www.harrisonburgva.gov), Public notices were posted in the Municipal Building and Public Library. The Public Notice can be found at the end of this section. The information solicited from the public meeting was incorporated into the Action Plan planning process.

A second public meeting was held on March 27, 2018. At this meeting, the draft HUD FY 2018 Annual Plan was presented to City Council. This meeting was publicized in the following ways: Advertised in the Daily News Record, Listing on the City's website (www.harrisonburgva.gov), Public notices posted in the Municipal Building and Public Library.

The public notice from the March 27, 2018 public meeting can be found at the end of this section. A draft of the Action Plan was made available for public review and comment for 30 days beginning on March 27, 2018. The public comment period was closed on April 30, 2018, and at the May 8, 2018 council meeting the council (may unanimously approve?) the City's 2018 Action Plan.

Public notices of the draft Action Plan, as well as the public meetings, were published in the Daily News Record on March 12, 2018.

In addition to publishing the notices advertising the public meetings and availability of the draft Action Plan for public review, the City also communicated information to key stakeholders and other interested

parties. On December 21, 2017, an email was sent to 144 individuals and organizations in the Harrisonburg area, informing them of the CDBG application process, as well as the dates for public hearings. These organizations and individuals include all parties that have expressed interest in CDBG in the past, and include organizations that target populations of minorities, non-English speaking persons, individuals with disabilities, the Continuum of Care, housing development contacts, and resident representatives of organizations in targeted areas. Throughout the months of January and February 2018, CDBG staff met with many agencies and organizations interested in applying for the CDBG. These meetings helped organizations to understand the application process and eligibility requirements of the CDBG. CDBG staff also held a training session on January 18th for those interested in applying for the grant. CDBG staff also solicited input from these organizations regarding needs within the City. Additionally, CDBG staff attended the February 2018 CoC meeting to solicit input from the many organizations in attendance.

The City made the draft FY 2018 Annual Action Plan available for public review at the City Manager's office beginning March 27, 2018. The City anticipates submitting the City Council-approved FY 2018 Annual Action Plan to HUD on or before May 15, 2018.

DAILY NEWS-RECORD

STATE OF VIRGINIA
CITY/COUNTY OF ROCKINGHAM

Subscribed and sworn to before me in the jurisdiction aforesaid this 22nd day of December, 2017 by
... Sharon L. Posy

Pamela R Smith
Pamela R Smith - Notary Public
My commission expires 06/30/2018
Notary Registration Number: 7040502

Certificate of Publication
COMMUNITY DEVELOPMENT BLOCK GRANT
THIS IS TO CERTIFY that the attached advertisement of:
BLOCK GRANT PROGRAM
PO#:

appeared in the DAILY NEWS-RECORD on the following dates:
12/22/2017
At 16.75 per inch, line. Cost \$402.00

DUPLICATE by ... *Sharon L. Posy*



PUBLIC HEARING NOTICE & REQUEST FOR PROPOSALS
CITY OF HARRISONBURG
COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

PUBLIC HEARING - The City of Harrisonburg will hold a public hearing on Tuesday, January 9, 2018 at 7:00 p.m. in the City Council Chambers, 409 South Main Street, in order to receive citizen input regarding funding priorities for the Community Development Block Grant (CDBG) Program. Citizen participation is essential to the City's involvement in the Federal Department of Housing & Urban Development's (HUD) CDBG Program. Citizen participation and comments on funding needs and priorities will assist the City in the development of the City's 2018-2019 Action Plan. The Action Plan serves as the City's guide for addressing overall community development and housing needs that will utilize the City's annual entitlement of CDBG funding available from HUD to meet those needs.

All citizens and organizations are invited to attend the public hearing to comment orally or in writing on funding needs and priorities. Questions regarding the grant program are also encouraged. The City of Harrisonburg will make reasonable accommodations and services necessary for sensory-impaired and disabled citizens at the public meeting. Additionally, translation services may be offered upon request and availability. Persons requiring such accommodations/services should contact the City at least three working days in advance of the meeting.

REQUEST FOR PROPOSALS - The City of Harrisonburg is requesting proposals from non-profit organizations, for-profit businesses and organizations, and government agencies for the 2018-2019 CDBG Program. The City's CDBG Program is funded by an annual entitlement from HUD. The entitlement amount for FY 18-19 has not yet been announced by HUD, but will likely be approximately \$506,000. Projects must meet all local and federal eligibility requirements, and eligible projects must meet one of HUD's three national objectives: 1) Low and Moderate Income Benefit, 2) Elimination of Slum and Blight, or 3) Urgent Need. Furthermore, eligible projects must address at least one of the needs identified in the City's current Consolidated Plan. City needs in the past have included funding projects related to health care and dental services, housing, child care, transportation, sidewalks and pedestrian infrastructure, employment services and job creation/retention, homeless services, recreational services, services for the disabled, parks & playgrounds, and more! Specific needs objectives, and eligibility requirements (including a listing of projects funded in previous years) are available on the City website or in the City Manager's Office.

All parties interested in applying for funding through this Program are strongly encouraged to attend the Public Hearing outlined above AND to contact Kristin McCombe prior to submitting an application to ensure that the proposed project is eligible. The 2018-2019 CDBG application package is available on the City website at www.harrisonburgva.gov. Applications are due no later than 12:00 pm on February 15, 2018. Late applications will not be accepted.

Please contact Kristin McCombe at kristinm@harrisonburgva.gov, or 540-432-8926 with questions. Written comments may also be mailed to Kristin McCombe, Grant Compliance Officer, 409 South Main Street, Harrisonburg, VA 22801.

Meeting #1 Public Notice

Public Hearing #1 Summary

At 7:07 p.m., Mayor Reed closed the regular session and called the first public hearing to order. A notice appeared in the Daily News-Record on Friday, December 22, 2017.

Trisha Blosser, development officer for Explore More Discovery Museum, stated they were the recipient of the CDBG grant in 2016/2017 funding cycle and reviewed how those funds were implemented. Ms. Blosser stated, on a personal note, she is a parent and knows as she looks at the community in the future she is filled with hope as she sees children using technology to collaborate. Ms. Blosser thanked council for the support.

Pamayotis "Poti" Giannakaouros, PO Box 1711 Harrisonburg, stated it is his understanding that HUD has recently added additional conditions and goals for CDBG to avoid de facto segregation through disparate impact and recalled one time the city was required to do a disparate impact assessment.

Mr. Giannakaouros stated as per Ms. McCombe's mention of public transit she added the protected classes as well. Mr. Giannakaouros stated that for whatever reasons our city staff so far has been non-

Hispanic white, and even though the hiring policy was rewritten we have a staff that may not be able to optimally steer our dollars. Mr. Giannakaouros stated we may be missing the spirit of the grant to solve the problems in our city so we don't continually end up spending money in such a way that reinforces structural imbalances. Mr. Giannakaouros stated if we look at the Weldon Cooper maps we see our city is indeed very segregated and hopes that while contemplating the CDBG funds the opportunity to structurally move the city forward by perhaps forgoing the funds until we are able to spend them appropriately.

Karen Thomas, president of Northeast Neighborhood Association (NENA), stated that NENA will again be applying for CDBG funds. Ms. Thomas stated they have applied many years before and are in a LMI community. Ms. Thomas stated NENA has gotten three properties on the Virginia Landmarks Register and National Register of Historic Places, and will be seeking CDBG funds for preservation of the community, to share the history of the community and update the properties. Council Member Jones asked Ms. Thomas if anyone from staff had reviewed and discussed with her as to why the applications weren't approved in the past.

James "Bucky" Berry, 30 West Washington Street, stated he would like to see CDBG funds put towards more transit so those that live in the city and work in the county can get to work as the Hispanics that work at the outlying poultry plants are hard -working people. Mr. Berry stated he would like to see the LDD lighting in crosswalks in high traffic areas as Charlottesville uses them. Mr. Berry stated CDBG funds cleaned his neighborhood with new sidewalks and would like to see those funds spent on the north end of the city.

At 7:16 p.m., Mayor Reed closed the public hearing and the regular session reconvened.

DAILY NEWS-RECORD

STATE OF VIRGINIA
CITY/COUNTY OF ROCKINGHAM

Subscribed and sworn to before me in
the jurisdiction aforesaid this
12th day of March, 2018 by

.. Sharon L. Paay ..



Pamela R Smith - Notary Public
My commission expires 06/30/2018
Notary Registration Number: 7040502

Certificate of Publication
COMMUNITY DEVELOPMENT BLOCK GRANT
THIS IS TO CERTIFY that the attached
advertisement of:

2018 ACTION PLAN

PO#:

appeared in the DAILY NEWS-RECORD
on the following dates:

03/12/2018

At 16.75 per inch, line. Cost \$351.75

DUPLICATE by .. Sharon L. Paay ..

**CITY OF HARRISONBURG 2018 ACTION PLAN
PUBLIC HEARING/COMMENT NOTICE
COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM**

The City of Harrisonburg will hold a public hearing on Tuesday, March 27, 2018, at 7:00 p.m. in the City Council Chambers, 409 South Main Street, in order to receive citizen input regarding the 2018 Action Plan for the Community Development Block Grant (CDBG) Program. Citizen participation is essential to the city's involvement in the Federal Department of Housing & Urban Development's (HUD) CDBG Program. Citizen participation and comments on the Annual Action Plan will assist the City in the finalization of these required documents. The Action Plan serves as the planning document for addressing overall community development and housing needs that will utilize the estimated \$505,968 entitlement of CDBG funding available to the City for 2015-2016. An additional \$379.46 from prior years' funding will be added to this plan. Projects selected to receive this funding will be included in the Action Plan. If the actual CDBG allocation is more or less than this amount, funding will be proportionally increased or decreased from the estimated funding levels of select projects to match actual allocation amounts. These details are available in the Action Plan.

Proposed funding categories include:

-Housing	\$165,000.00
-Public service activities	\$ 75,895
-Public facilities	\$ 164,239.46
-Program administration	\$ 101,193

None of the proposed categories of activities will result in displacement of residents.

All citizens and organizations are invited to attend the public hearing to comment orally or in writing on the Annual Action Plan. The City of Harrisonburg will make reasonable accommodations and services necessary for sensory-impaired and disabled citizens at the public hearing. Additionally, translation services may be offered upon request and availability. Persons requiring such accommodations/services should contact the city at least three working days in advance of the hearing. Written comments may be mailed to Kristin McCombe, Grants Compliance Officer, Office of the City Manager, 409 South Main Street, Harrisonburg, VA 22801. Comments may also be submitted by calling (540) 432-8926 or emailing kristinm@harrisonburgva.gov.

In order to obtain the views of citizens, public agencies and other interested parties, the City will place its proposed Five-Year CP and FY 2017 Annual Action Plan on public display in the following locations during normal operational hours beginning on March 27, 2018:

- City Manager's Office, City Hall, 409 South Main Street, Harrisonburg
- Massanutten Regional Library, 174 South Main Street, Harrisonburg
- Harrisonburg City website: www.harrisonburgva.gov.

Public comments regarding these documents will be accepted until 9 a.m. on April 27, 2018, the end of the 30-day public comment period.

The City Council is expected to act on the Annual Action Plan for FY 2018 on May 8, 2018 at the regularly scheduled Council meeting at 7:00 in City Council Chambers. The final Annual Action Plan for FY 2018 will be submitted to HUD for review and approval on or about May 15, 2018, or no more than 60 days following the release of the CDBG allocation amounts by HUD (but before August 14, 2018), whichever occurs latest.

Meeting #2 Public Notice

Public Hearing #2 Summary

Kristin McCombe stated the new Community Development Block Grant (CDBG) allocations are anticipated to be \$505,968.00, and the selection committee met earlier in March to discuss the applications and to make funding recommendations to council. She stated staff decided to roll \$379.46 in previously unspent CDBG funding into the pot for this year. She stated the department has not yet heard from HUD regarding the City's allocation amount for the 2018-2019 year and therefore, contingency plans are in place. The selection committee has decided to recommend that funding to community services be kept at 15% of the total grant allocation which is the maximum amount allowable in that category. Ms. McCombe detailed the projects recommended for funding. She then detailed where adjustments would be made to preliminary funding amounts once the final allocation is known. She reviewed the schedule for the 2018 Action Plan, which begins immediately with a 30-day public comment period and members of the public may submit comments directly to her.

Council Member Jones asked if any feedback or reactions were received regarding the two Public Works projects that did not receive funding. Ms. McCombe stated they thanked the committee for their

consideration. Council Member Jones stated he would like to hear their feedback as he is aware that the Greystone St and Chicago Sidewalk Connection was considered a priority for Public Works. Ms. McCombe stated this was one of the decisions the committee felt was the best use of the funding. Council Member Jones stated his concern was that the area would be less walkable and less cyclable and would put a strain on Public Works to find other grants which would need to be supported by city funds in order to do the projects. Mayor Reed stated she believes the Westover Pool has not been renovated in the past 30 years.

Council Member Byrd stated the three organizations under Public Service category that did not get the full allocations, we were short \$25,000 on the 15% basis, basically we would have to receive \$166,000 more from HUD to fund the gap.

At 7:11 p.m., Mayor Reed closed the regular session and called the first public hearing to order. A notice appeared in the Daily News-Record on Monday, March 12, 2018.

James “Bucky” Berry, 30 West Washington Street, stated he doesn’t represent the Salvation Army. He stated he would like to see the golf course budget cut, use those funds to renovate the swimming pool, and give the CDBG funds to the people who need it.

Pamayotis “Poti” Giannakaouros, spoke about city ordinances in relation to aesthetics of the city that he feels are unwelcoming and that the city should not accept CDBG money while it still has this ordinance.

Beth Bland, Director of Senior Services, Valley Program for Aging Services, stated VPAS’s gratitude for the past support that the city has shown through CDBG funding and respectfully requests continued support for \$18,000 in funding which will be used for VPAS’s Meals on Wheels Program. She went on to explain the benefits of the Meals on Wheels program.

At 7:19 p.m., Mayor Reed closed the public hearing and the regular session reconvened.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

January 9, 2018 Public Hearing comments:

Trisha Blosser, development officer for Explore More Discovery Museum, thanked council for the support.

Pamayotis "Poti" Giannakaouros spoke about avoiding de facto segregation through disparate impact. He made comments about the race and ethnicity of city staff and questioned staff's ability to optimally steer our dollars. He stated we may be missing the spirit of the grant to solve the problems in our city and noted that our city is indeed very segregated and suggested the option of the city forgoing CDBG funds.

Karen Thomas, president of Northeast Neighborhood Association (NENA), stated that NENA will again be applying for CDBG funds and briefly outlined NENA's history in the community and with CDBG applications.

James "Bucky" Berry stated he would like to see CDBG funds put towards more transit and LDD lighting in crosswalks in high traffic areas. He also stated that he would like to see those funds spent on the north end of the city near his residence.

At 7:16 p.m., Mayor Reed closed the public hearing and the regular session reconvened.

Comments from the second public hearing on March 27, 2018 are as follows:

James "Bucky" Berry, 30 West Washington Street, stated he doesn't represent the Salvation Army. He stated he would like to see the golf course budget cut, use those funds to renovate the swimming pool, and give the CDBG funds to the people who need it.

Pamayotis "Poti" Giannakaouros, spoke about city ordinances in relation to aesthetics of the city that he feels are unwelcoming and that the city should not accept CDBG money while it still has this ordinance.

Beth Bland, Director of Senior Services, Valley Program for Aging Services, stated VPAS's gratitude for the past support that the city has shown through CDBG funding and respectfully requests continued support for \$18,000 in funding which will be used for VPAS's Meals on Wheels Program. She went on to explain the benefits of the Meals on Wheels program.

At 7:19 p.m., Mayor Reed closed the public hearing and the regular session reconvened.

No comments on the Action Plan were received by CDBG staff outside of the Public Hearings. The second Public Hearing closed on April 30, 2018.

6. Summary of comments or views not accepted and the reasons for not accepting them

The City did not receive any comments on the plan that were not accepted.

7. Summary

The city of Harrisonburg looks forward to benefiting LMI individuals in the city during the 2018 grant period.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator		City Manager's Office

Table 2 – Responsible Agencies

Narrative (optional)

The lead agency for the Consolidated Plan is the City of Harrisonburg City Manager's Office which administers the CDBG program. Several city departments are active stakeholders in community development projects and improvements, including Community Development, Economic Development, Public Transportation, and Public Works. In addition, Harrisonburg Redevelopment and Housing Authority (HRHA) will play a large role in providing and managing housing programs covered by this plan.

Consolidated Plan Public Contact Information

Kristin McCombe, Grant Compliance Officer

City Manager's Office

409 South Main St Harrisonburg, VA 22801

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

In 2016-2017 the City of Harrisonburg went through extensive consultation to prepare the Five Year Consolidated Plan. During that time, the city developed a coordinated outreach effort to maximize input from a large cross-section of stakeholders and to continue linking the AFH with the Consolidated Plan and subsequent Action Plans. Individuals who participated during the AFH planning process were afforded the opportunity to reflect and provide feedback on the final goals, milestones, and metrics included in the Consolidated Plan. Outreach initiatives included public meetings, published meeting notices, one-on-one and group interviews, group workshops, and two web-based surveys in both English and Spanish.

Many housing, social service agencies, and other organizations serving the Harrisonburg region were consulted during the development of this Consolidated Plan. They provided information and context that was invaluable to the planning process. Just like for all other CDBG-related activities, the City also strongly encouraged all known stakeholders to participate.

In addition to this, input was solicited both at the Public Hearing on 1/9/18 and at the Application Training Session on 1/18/18. This session was attended by many interested organizations in the city. A sample of the agencies and individuals from whom the City regularly solicits feedback is in the Citizen Participation Appendix.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The city encouraged a high level of public communication and agency consultation when developing the Consolidated Plan to demonstrate its commitment to identifying priority needs and engaging the participation of citizens, public agencies, and nonprofit organizations in a positive and collaborative manner. A list of stakeholders and affordable housing providers was developed for the AFH process and included public agencies and private nonprofit organizations whose missions included the provision of affordable housing and human services to LMI households and persons. These stakeholders were invited to participate in group interviews held to develop the Con Plan.

The community participation process undertaken for the AHF was a collaborative effort between the City of Harrisonburg and Harrisonburg Redevelopment and Housing Authority (HRHA). The city and HRHA partnered with the Virginia Fair Housing Office (VFHO) to provide fair housing training to the community. The VFHO hosted a workshop during the AFH 45-day public comment period to help residents learn about their rights and responsibilities under the Virginia Fair Housing Law and to help the city and HRHA better understand some of the issues residents have personally experienced while

searching for, renting, or purchasing housing. Representatives from Blue Ridge Legal Services, Strength in Peers, Mercy House, First Step, Harrisonburg Parks and Recreation, the City Manager's Office, and HRHA were in attendance. Another Fair Housing training funded by CDBG was held in January 2018 to continue in these efforts. This training was attended by over 50 individuals from local government and organizations.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The city participates in the Western Virginia Continuum of Care (CoC). Members of the CoC were consulted during the development of the AFH and the Con Plan to understand how to best address the needs of homeless persons and persons at risk of homelessness. Through its cooperation with the CoC, the City will seek to identify ways to enhance coordination among the assisted housing providers and governmental health, mental health, and service agencies.

The city continues to coordinate its housing efforts with HRHA, which is a key member of the CoC. Additionally, CDBG staff remains in contact with staff from organizations in the community who serve this population, such as Open Doors and the Suitcase Clinic.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Harrisonburg and HRHA staff will continue to work with the CoC board to undertake the establishment of performance measurements for homeless programs and close coordination with the city's Consolidated Plans. Members of the CoC provided valuable input during public outreach, plan drafting, and project selection process of the 2017-2021 Con Plan. Furthermore, CDBG staff attended the February CoC meeting to solicit input from organizations in attendance in regards to the prioritization of projects to be selected for the 2018 CDBG plan year. The CoC administers the local HMIS.

The city's Citizen Participation Plan allows for citizens, community agencies, and the local CoC the opportunity to provide input on the use of all funding. Notifications of the public hearings are published in Harrisonburg's newspaper of largest distribution, the Daily News-Record. Information is made available to current and previous subrecipients and is displayed on the city's website.

The city does not receive ESG funds.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 3 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	THE ARC OF HARRISONBURG-ROCKINGHAM
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
2	Agency/Group/Organization	Open Doors
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
3	Agency/Group/Organization	VPAS
	Agency/Group/Organization Type	Services-Elderly Persons
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
4	Agency/Group/Organization	JMU IHHHS Suitcase Clinic
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
5	Agency/Group/Organization	Friendship Industries
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
6	Agency/Group/Organization	SALVATION ARMY
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
7	Agency/Group/Organization	HRHA
	Agency/Group/Organization Type	Housing PHA Services - Housing
	What section of the Plan was addressed by Consultation?	Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.

8	Agency/Group/Organization	Strength in Peers
	Agency/Group/Organization Type	Health Agency
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a meeting and brought community needs to the attention of city staff.
9	Agency/Group/Organization	VALLEY AIDS NETWORK
	Agency/Group/Organization Type	Services-Persons with HIV/AIDS
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a meeting and brought community needs to the attention of city staff.
10	Agency/Group/Organization	FIRST STEP
	Agency/Group/Organization Type	Services-Victims of Domestic Violence
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a meeting and brought community needs to the attention of city staff.
11	Agency/Group/Organization	Sentara RMH Medical Center
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a meeting and brought community needs to the attention of city staff.

12	Agency/Group/Organization	Our Community Place
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a meeting and brought community needs to the attention of city staff.
13	Agency/Group/Organization	Community Services Board
	Agency/Group/Organization Type	Child Welfare Agency
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a meeting and brought community needs to the attention of city staff.
14	Agency/Group/Organization	RMH Community Health Center
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a meeting and brought community needs to the attention of city staff.
15	Agency/Group/Organization	Northeast Neighborhood Association
	Agency/Group/Organization Type	Civic Leaders Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Neighborhood Organization

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a meeting and brought community needs to the attention of city staff.
16	Agency/Group/Organization	FREE CLINIC
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a meeting and brought community needs to the attention of city staff.

Identify any Agency Types not consulted and provide rationale for not consulting

All entities were considered for consultation.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	HRHA	The efforts to reach homeless individuals in Harrisonburg correlate with this plan.

Table 4 – Other local / regional / federal planning efforts

Narrative (optional)

All city departments were also consulted during the process of developing this plan.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Public hearings were held on January 9, 2018, and March 27, 2018 to solicit input from the public. Both hearings were advertised in the Daily News-Record and on the City's website.

On January 18, 2018 CDBG staff held a training session for prospective CDBG applicants. During that meeting, participants were given an opportunity to learn more about the CDBG program, and CDBG staff heard community input regarding the needs of organizations in attendance. Many meeting and phone calls followed this training. Staff was able to gain insight into the work these organizations are doing, and the needs they see in the city.

The City and VAIL partnered with the Virginia Fair Housing Office (VFHO) to provide fair housing training to the community. The VFHO hosted a workshop in February 2018 to help residents learn about their rights and responsibilities under the Virginia Fair Housing Law and to help the City and HRHA better understand some of the issues residents have personally experienced while searching for, renting, or purchasing housing. Approximately 100 individuals were in attendance. CDBG staff was able to hear a variety of concerns from the public during this meeting.

All advertisements, and comments received are included in the Citizen Participation Appendix of the Consolidated Plan.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Training Meeting	Non-Profit Organizations	January 2018 training meeting with approximately 20 individuals in attendance.	Input regarding non-profit needs in Harrisonburg		
2	Public Meeting	Non-targeted/broad community	Both meetings were well attended and also broadcast on local TV.	Comments were received.		

Table 5 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Harrisonburg receives only CDBG funds for housing construction, rehabilitation initiatives, public services, economic development, and other eligible activities. These funding sources are expected to be available over the next five years.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	559,588	0	379	559,967	1,678,764	Expected amount is based on current annual allocation

Table 6 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how

matching requirements will be satisfied

One very important local public resource is the City of Harrisonburg's General Fund. Each year, the City provides funds to support organizations that provide housing and/or supportive services to area residents, including LMI households.

The non-profit organizations funded through the CDBG program have additional financial capacity through foundations, fundraising campaigns, and other grants. The City's allocation of federal funds provide these organizations with the opportunity to expand their services to benefit more low- and moderate-income persons.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Harrisonburg does not anticipate that any publicly owned land or property will be used to address the needs identified in the Five-Year Consolidated Plan.

Discussion

N/A

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	AFH: Improve access to and quality of housing	2017	2021	Affordable Housing Public Housing	Citywide	AFH FACTOR: Affordable Housing	CDBG: \$165,000	Rental units rehabilitated: 40 Household Housing Unit Direct Financial Assistance to Homebuyers: 6 Households Assisted
2	AFH: Admin, training, investigation & enforcement	2017	2021	Administration	Citywide	Planning and Administration	CDBG: \$101,193	Other: 1 Other
3	Improve public facilities and infrastructure	2017	2021	Non-Housing Community Development	Citywide	Public Facilities and Infrastructure	CDBG: \$209,836	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Provide public services	2017	2021	Homeless Non-Homeless Special Needs	Citywide	Public Services Housing/services for the Homeless AFH FACTOR: Transportation and Access	CDBG: \$83,938	Public service activities other than Low/Moderate Income Housing Benefit: 981 Persons Assisted Homeless Person Overnight Shelter: 445 Persons Assisted Homelessness Prevention: 306 Persons Assisted

Table 7 – Goals Summary

Goal Descriptions

1	Goal Name	AFH: Improve access to and quality of housing
	Goal Description	
2	Goal Name	AFH: Admin, training, investigation & enforcement
	Goal Description	Funding will be used to support the general administration and planning activities for the Community Development Block Grant Program.
3	Goal Name	Improve public facilities and infrastructure
	Goal Description	Funding will be provided to enhance infrastructure in the city.

4	Goal Name	Provide public services
	Goal Description	

Projects

AP-35 Projects – 91.220(d)

Introduction

The following project information for FY 2018 provides a comprehensive overview of CDBG activities.

A contingency plan is in place for final funding amounts once the city receives the final allocation amount from HUD.

Should the city receive a higher allocation than expected, funding to Friendship Industries will increase up to no more than a total of \$14,186. If more funding remains to reach the 15% cap, it will be granted to the Salvation Army. All other necessary increases in funding will be made to the Westover Pool Resurfacing and Upgrades project.

Should the city receive a lower allocation than expected, the Friendship Industries allocation will be reduced to the extent needed for Public Services to comply with the 15% cap (but not lower than an allocation of \$4,841). If more cuts are required to keep the Public Services allocations under the 15% cap, it will be taken from the Salvation Army. Should the remaining amount for the Salvation Army or Friendship Industries become so low that either organization chooses not to accept the funding, these funds will be awarded to the Westover Pool Resurfacing and Upgrades project. General Administration funding will also decrease to keep it within the 20% cap. All other necessary decreases in funding will be made to the Westover Pool Resurfacing and Upgrades project.

Projects

#	Project Name
1	HRHA Harrison Heights Renovation
2	HRHA Down Payment Assistance Program
3	City Administration Costs
4	Downtown Harrisonburg Parking Analysis
5	Salvation Army
6	JMU IIHHS Suitcase Clinic
7	Friendship Industries Personal Improvement Center
8	VPAS Meals on Wheels
9	Open Doors
10	The Arc
11	Parks and Recreation - Westover Pool Resurfacing and Upgrades

Table 8 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City of Harrisonburg has directed its FY 2018 CDBG activities to low/moderate income neighborhoods where concentrations of poverty, deteriorated infrastructures and community facilities, and poor housing conditions are most prevalent. The following are obstacles to meeting underserved needs in the City:

- The reduction of funding at the local, state, and federal levels will significantly limit the resources available to meet the needs of low and moderate income residents. With declining resources from various sources, the City and non-profit organizations will be unable to serve all persons who are in need of services.
- As the population of Harrisonburg continues to grow, continuing limitations on affordable housing will become a major barrier.

AP-38 Project Summary
Project Summary Information

1	Project Name	HRHA Harrison Heights Renovation
	Target Area	Citywide
	Goals Supported	AFH: Improve access to and quality of housing
	Needs Addressed	AFH FACTOR: Affordable Housing
	Funding	CDBG: \$140,000
	Description	The Subrecipient for this project is the Harrisonburg Redevelopment and Housing Authority (HRHA). The HRHA is requesting funding for debt servicing on a \$3.2-\$3.5 million bond for the renovation of 40 public housing units in the Harrison Heights Development. The City has provided the HRHA with a moral obligation of \$140,000 in CDBG funding each year for the term of the bond, which will likely be 15 years, but could be up to 20 years. This is year 14 of this period.
	Target Date	6/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Linclon Circle, Harrisonburg, VA
	Planned Activities	Debt Servicing
2	Project Name	HRHA Down Payment Assistance Program
	Target Area	Citywide
	Goals Supported	AFH: Improve access to and quality of housing
	Needs Addressed	AFH FACTOR: Affordable Housing
	Funding	CDBG: \$25,000
	Description	Funding will be used to establish a down payment assistance and closing cost program for LMI residents of Harrisonburg.
	Target Date	6/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	Six LMI families will be assisted.
	Location Description	City-Wide
	Planned Activities	Down payment and closing cost assistance

3	Project Name	City Administration Costs
	Target Area	Citywide
	Goals Supported	AFH: Admin, training, investigation & enforcement
	Needs Addressed	Planning and Administration
	Funding	CDBG: \$81,193
	Description	This funding will be used to support the general administration and planning activities for the Community Development Block Grant Program. Matrix code: 21A.
	Target Date	6/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	City-wide
	Planned Activities	This funding will be used to support the general administration and planning activities for the Community Development Block Grant Program. A parking study will be conducted.
4	Project Name	Downtown Harrisonburg Parking Analysis
	Target Area	Citywide
	Goals Supported	AFH: Admin, training, investigation & enforcement
	Needs Addressed	Planning and Administration
	Funding	CDBG: \$20,000
	Description	Funding will be used to pay for a parking study to be performed in the downtown area of Harrisonburg.
	Target Date	6/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Downtown Harrisonburg
	Planned Activities	
5	Project Name	Salvation Army
	Target Area	Citywide

	Goals Supported	Provide public services
	Needs Addressed	Public Services Housing/services for the Homeless
	Funding	CDBG: \$10,227
	Description	CDBG Funding will be used to purchase washer and dryer units, as well as shelter area furniture if amount of funding permits.
	Target Date	6/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	270
	Location Description	185 Ashby Ave., Harrisonburg, VA
	Planned Activities	
6	Project Name	JMU IHHHS Suitcase Clinic
	Target Area	Citywide
	Goals Supported	Provide public services
	Needs Addressed	Public Services Housing/services for the Homeless
	Funding	CDBG: \$24,000
	Description	Funding will be used to pay for medications, medical supplies, medical equipment, medical and dental care, and other related expenses.
	Target Date	6/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	300
	Location Description	City-wide
	Planned Activities	
7	Project Name	Friendship Industries Personal Improvement Center
	Target Area	Citywide
	Goals Supported	Provide public services
	Needs Addressed	Public Services
	Funding	CDBG: \$14,186

	Description	Funding will be used to create a personal improvement center by purchasing furniture, technology, supplies, signage, and other items as necessary.
	Target Date	6/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	100
	Location Description	801 Friendship Dr., Harrisonburg, VA 22802
	Planned Activities	
8	Project Name	VPAS Meals on Wheels
	Target Area	Citywide
	Goals Supported	Provide public services
	Needs Addressed	Public Services
	Funding	CDBG: \$18,000
	Description	The Subrecipient for this project is Valley Program for Aging Services (VPAS). This funding will help address the nutritional risk of homebound seniors. This service will support the basic needs of and provide a safety net for LMI persons ages 60 or older who are at nutritional risk, socially isolated, and wishing to remain independent in their own homes. Comprehensive in-home assessments will be completed and individualized plans of care developed. Clients may receive home delivery of hot meals Monday-Friday, or monthly delivery of shelf stable or liquid supplements. Referrals are also made to area food banks when needed. The provision of these services provides increased support and human contact for each senior, thus reducing social isolation and offering an emergency contact option. Additionally, clients will receive disease prevention, health promotion, and public information education and support.
	Target Date	6/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	36
	Location Description	City-Wide
	Planned Activities	

9	Project Name	Open Doors
	Target Area	Citywide
	Goals Supported	Provide public services
	Needs Addressed	Public Services Housing/services for the Homeless
	Funding	CDBG: \$5,525
	Description	Open Doors will use CDBG funding to pay for supplies and services for their emergency shelter, as well as pay for liability insurance. Open Doors is an emergency shelter that moves from location to location throughout the winter months.
	Target Date	6/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	175
	Location Description	City-Wide
Planned Activities	Open Doors will use CDBG funding to pay for supplies and services for their emergency shelter, as well as pay for liability insurance. Open Doors is an emergency shelter that moves from location to location throughout the winter months.	
10	Project Name	The Arc
	Target Area	Citywide
	Goals Supported	Provide public services
	Needs Addressed	Public Services AFH FACTOR: Transportation and Access
	Funding	CDBG: \$12,000
	Description	Funding will be used to provide assistance for the down payment of an accessible vehicle to transport individuals with disabilities.
	Target Date	6/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	100
	Location Description	620 Simms Ave., Harrisonburg, VA 22802

	Planned Activities	Funding will be used to provide assistance for the down payment of an accessible vehicle to transport individuals with disabilities.
11	Project Name	Parks and Recreation - Westover Pool Resurfacing and Upgrades
	Target Area	Citywide
	Goals Supported	Improve public facilities and infrastructure
	Needs Addressed	Public Facilities and Infrastructure
	Funding	CDBG: \$209,836
	Description	The scope of this project includes the reconfiguration of the wading pool and resurfacing of the sidewalls, pool floors, side coping, and tiles in and around the pool areas at Westover Park. Matrix code: 03F.
	Target Date	6/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Westover Park
	Planned Activities	

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City of Harrisonburg is using 56.4% of its FY 2017 CDBG funds for activities and programs that will provide a benefit to the entire City, which includes all areas of concentration of low/moderate income residents and minority populations.

25% of the funds will pay for the debt service incurred by HRHA for housing rehabilitation of subsidized housing in census block group 101.3, which is 47% LMI and has a concentration of Hispanic and Black populations.

Geographic Distribution

Target Area	Percentage of Funds
Citywide	

Table 9 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Harrisonburg does not allocate funds by target areas. Rather, the city allocates funds based upon the priorities that have been identified by citizens participating in the public input process and through the regular planning contacts made with elected officials and staff. The city will use CDBG funds throughout the jurisdiction to serve LMI persons.

Discussion

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The city will use its federal funds to provide affordable housing by continuing its \$140,000 allocation of CDBG funds for payment of debt service incurred for the rehabilitation of units at the Harrison Heights project-based development. The 40 units supported through this project are not new units created during this fiscal year, but are included in the following tabulations nonetheless.

The special needs population will be served through grants to local service providers. The homeless population will be served through assistance grants to local service providers. The following estimates have been based on the information in SP-45.

One Year Goals for the Number of Households to be Supported	
Homeless	1,015
Non-Homeless	236
Special-Needs	200
Total	1,451

Table 10 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	40
Acquisition of Existing Units	0
Total	40

Table 11 - One Year Goals for Affordable Housing by Support Type

Discussion

AP-60 Public Housing – 91.220(h)

Introduction

Harrisonburg Redevelopment and Housing Authority's (HRHA) mission is "to promote adequate and affordable housing economic opportunity and a suitable living environment free from discrimination; and to foster redevelopment of blighted areas to ensure the economic, social and housing vitality of our community."

Actions planned during the next year to address the needs to public housing

As of 2009, HRHA has converted its public housing units into project-based Section 8 units. HRHA currently owns and manages a total of 250 residential units including one affordable apartment building for seniors, a new apartment complex for homeless individuals, 129 townhomes for rent, and two small vacant sites.

For FY 2017-2021, the city will continue the commitment of funds made in 2006 for the renovation of Harrison Heights.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

All HRHA tenants who are not elderly or disabled participate in a 5-year family self-sufficiency program designed to transition them out of HRHA managed units and into private sector housing. Those residents that do not graduate receive a Housing Choice Voucher (HCV). Through either outcome, HRHA residents are encouraged to more fully integrate into the community.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

HRHA is not designated as troubled.

Discussion

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

As a participant in the Western Virginia Continuum of Care (CoC), the City is a partner in addressing homelessness and the priority needs of homeless individuals and families, including homeless subpopulations.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Centralized Housing Intake (CHI) for the City of Harrisonburg, City of Winchester, and counties of Rockingham, Clarke, Frederick, Shenandoah, Warren, and Page offers a central point of entry for households experiencing homelessness or at-risk of homelessness. During an initial phone call, a housing counselor asks questions that will help determine eligibility for services with local agencies.

Each January, the CoC conducts a Point-in-Time (PIT) count of the City's sheltered and unsheltered homeless to ascertain the number and characteristics of the homeless population and to assess their needs. Harrisonburg's continued participation in the PIT study will give the City the ability to collect information to be used in setting priorities, written standards, and performance measures for the area.

Addressing the emergency shelter and transitional housing needs of homeless persons

During FY 2018, the City's federal funds will support the following shelter and transitional housing programs:

Open Doors - Emergency Shelter

Salvation Army

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City will maintain coordination and collaboration with local non-profit agencies serving the

homeless population. The City will continue will use its entitlement grant funds to assist non-profit organizations that serve homeless individuals and families in Harrisonburg and to support the CoC and assist in coordinating homeless resources throughout the City.

During FY 2018, the City's federal funds support the following affordable housing programs:

HRHA - Harrison Heights Renovation

Planning/Administration - Funding will be used for the HRHA Downpayment Assistance Program

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City recognizes a need for neighborhood-based homelessness prevention programs, such as crisis response and stabilization, street outreach, housing search and placement specialists, and increased employment opportunities that provide temporary rental assistance and other services.

During FY 2018, the City's federal funds support the following supportive service programs:

VPAS - Meals on Wheels

JMU IIHHS - Suitcase Clinic

The Arc - Day Program

Friendship Industries Personal Improvement Center

Discussion

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City's housing market presents significant impediments to the development of an adequate supply of affordable housing for low- to moderate-income people – high competition for entry-level employment opportunities, rising construction and land costs, a rental market driven by student housing, and more. In addition, there are a number of public policy barriers that affordable housing advocates and other stakeholders articulated during the public engagement process, including:

- The City's current zoning ordinance limits the opportunity for both denser single-family and multi-family units
- The legal and administrative complexities of operating a City service in Rockingham County impedes the extension of transit outside the City
- The lack of "source of income" protection allows some landlords to discriminate against Housing Choice Voucher holders
- Some homeless individuals are unable to meet the documentation requirements for social services. This can trap them in an endless loop of agency referrals.
- Stricter development standards (e.g. sidewalks and lighting, pedestrian and biking facilities, parking, etc.) have increased the costs of affordable housing development.
- The environmental review process required to use CDBG funds can make modifications to single family homes (such as to increase accessibility) not cost effective.

Other barriers identified over the course of the outreach for the development of this Consolidated Plan, include:

1. Language barriers, especially for refugees
2. Lack of assistance available for elderly and LMI residents for major home repairs (foundation, roof, septic, HVAC, etc.) and emergency home repairs that would allow them stay in their homes
3. Lack of knowledge of fair housing laws by local landlords

The joint Assessment of Fair Housing completed by the City and Harrisonburg Redevelopment and Housing Authority identified factors that contribute to fair housing issues in the City. The following factors identified in the AFH related specifically to housing affordability and public policies:

- Lack of private investments in specific neighborhoods: For the most part, new private, multi-family development in the City focuses on housing for JMU students. This means that some neighborhoods, particularly those close to JMU, and other amenities sought by students, experience a lot of private investment while others do not.
- The availability, type, frequency, and reliability of public transportation: According to local stakeholders, Harrisonburg's transit system does not provide access to employment centers or certain critical community amenities such as the central post office in the City's southern area or

the poultry processing facilities in the County. The Harrisonburg Department of Public Transportation's decision-making ability regarding hours and coverage are limited and tied heavily to the needs of the University, which are frequently mismatched with those of the protected classes in the community.

- Community opposition: HRHA faced vocal community opposition during the planning phase of a new project-based development. This opposition caused HRHA to find an alternate location for the project, which is now called Commerce Village and serves homeless people with mental and physical disabilities. The fact that strong community opposition, although uncommon to this degree in Harrisonburg, can derail an affordable housing project makes addressing this factor moderately urgent.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The following actions identified in the AFH are intended to reduce the barriers to affordable housing related specifically to public policies:

- Continue to maintain a list of local publicly supported developments with expiring subsidies to identify partners and potential sources of funding for preservation.
- Work with City planning staff to institute an evaluation of the impact on fair housing choice for every residential development proposal. Restructure existing incentives to encourage proposals that increase the supply of affordable housing in high opportunity areas and/or outside of "concentration areas."
- Within the next five-year planning cycle, create a framework for providing down payment assistance through CDBG and/or HRHA for qualified first time homebuyers.
- Within one year, conduct the four-factor analysis to determine the extent to which document translation is needed. Prepare a Language Access Plan if it is determined to be necessary.
- Annually train City and HRHA staff to refer callers about fair housing to the designated staff person. In addition, train all staff that interact with the public in techniques to communicate with those with language and/or cultural barriers.
- Hold an annual fair housing training for elected officials, appointed boards, and department staff.

Discussion:

AP-85 Other Actions – 91.220(k)

Introduction:

The following information illustrates other actions that Harrisonburg will take to address its priority needs.

Actions planned to address obstacles to meeting underserved needs

The primary impediment to the City's ability to meet underserved needs is the limited amount of funding to address identified priorities. The City will continue to seek public and private resources to leverage its entitlement funds in assisting with implementation of policies and programs.

Actions planned to foster and maintain affordable housing

The City will continue to support its goals of maintaining and expanding affordable housing. In FY 2018 the City will continue its \$140,000 allocation of CDBG funds for payment of debt service incurred for the rehabilitation of units at the Harrison Heights project-based Section 8 development. Additionally, the city will provide the HRHA with \$25,000 for its Down Payment Assistance Program.

Actions planned to reduce lead-based paint hazards

The City will work with other parties to achieve cost effective methods for controlling these hazards through the following:

- As part of its code enforcement efforts, Harrisonburg's building code department will continue to educate City residents about lead paint hazards.
- Properties will be made lead safe during renovation of older residential units.
- Harrisonburg will continue to demolish pre-1978 nuisance housing, which often contains lead-based paint.
- The City will continue to monitor Virginia Department of Health reports regarding Harrisonburg children with elevated blood lead levels.
- The City may apply for a grant to combat lead-based paint hazards via public education, building code department staff training, and residential rehabilitation that controls or eliminates lead-based paint hazards.

Actions planned to reduce the number of poverty-level families

The City will collaborate with human service, social service, and economic development agencies and organizations to facilitate their efforts and maximize their resources to provide quality services to low-

income residents to help them improve their incomes.

Actions planned to develop institutional structure

Although the City feels that the existing institutional structure is sufficient for carrying out activities to address identified community development needs, the City Manager's Office plans to continue to strengthen its working relationships with local social service agencies. Public and non-profit agencies that are critical to the institutional structure must work cooperatively, and agency staff have the ability and expertise to deliver services efficiently and effectively, often with years of expertise in their respective fields.

Actions planned to enhance coordination between public and private housing and social service agencies

The City plans to improve coordination among its partners to promote a broadly shared understanding of community needs, collaborative and complementary approaches to addressing needs, and responsiveness to changes in conditions.

The City will collaborate with numerous governmental entities to carry out the goals and objectives of Harrisonburg housing, homeless services, and community development activities. Implementation partners will include the Commonwealth of Virginia; regional bodies such as the Central Shenandoah Planning District Commission; the Harrisonburg Rockingham Metropolitan Planning Organization; Rockingham County; the Western Virginia Continuum of Care (CoC); Harrisonburg Redevelopment and Housing Authority; and various City departments. Cooperation and coordination among these entities will be achieved through both fixed meeting schedules and as-needed consultation and communication.

The City anticipates continuing its coordination of human service funding with other social service agencies and charitable organizations to better target the limited amount of human service dollars available in the community. The City will also continue to coordinate its housing efforts with the Harrisonburg Redevelopment and Housing Authority (HRHA).

Discussion:

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

Attachments

Citizen Participation Comments

Public Comments on the 2018 CDBG Action Plan

January 9, 2018 Public Hearing to Consider 2018-2019 CDBG Funding Priorities

Kristin McCombe, grants compliance officer, stated the Community Development Block Grant (CDBG) is a flexible program that provides communities with resources to address a wide range of unique community development needs and provided an overview of the CDBG program. Ms. McCombe stated CDBG funds must be used for activities that benefit low and moderate income (LMI) persons and in addition each activity must meet one of the national objectives: Benefit low and moderate-income persons; prevention or elimination of slums or blight; or address community development needs because existing conditions pose a serious and immediate threat to the health or welfare of the community for which other funding is not available.

Ms. McCombe stated the CDBG is federally funded through the US Department of Housing and Urban Development (HUD) and the city of Harrisonburg receives an annual allocation that is distributed to eligible projects within the city. Ms. McCombe stated the CDBG funding in the city has been very successful over the years, HUD requires that each funded project serves a minimum of 51% LMI individuals and the city has worked hard to ensure that this goal has been met and has greatly exceeded HUD's minimum requirement by serving 80-90% or more of the individuals that are LMI.

Ms. McCombe stated the city CDBG project has historically provided between \$488K to \$583K in funding and although she is unsure of what the funding allowance will be for the FY18/19, staff will move forward under the assumption that funding will be similar as in the past.

Ms. McCombe stated the city completed a CDBG five-year strategic plan in 2017, which identified the five-year goals and noted copies of the strategic plan are available in the city manager's office or on the city website. Ms. McCombe noted the five goals that must be met by 2022 are: improve access to and quality of housing in the city; expand and continue non-housing community development supportive services; improve public facilities and infrastructure; pursue improved utility of public transit; administration, training, investigation, and enforcement.

Ms. McCombe presented a list of the tentative schedule for 2018/19 CDBG Program year, pointed out the grant application deadline is February 15, 2018 by noon and stated she strongly encourages any organizations that are interested in applying contact her prior to the deadline date.

Council Member Byrd asked if this is the first of two public hearings and Council Member Jones asked how the applicant pool was so far. Ms. McCombe stated this is the first

public hearing and normally applications aren't received until February, and there will be a recommended training in the next few weeks to help applicants to complete the applications.

At 7:07 p.m., Mayor Reed closed the regular session and called the first public hearing to order. A notice appeared in the Daily News-Record on Friday, December 22, 2017.

Trisha Blosser, development officer for Explore More Discovery Museum, stated they were the recipient of the CDBG grant in 2016/2017 funding cycle and reviewed how those funds were implemented. Ms. Blosser stated, on a personal note, she is a parent and knows as she looks at the community in the future she is filled with hope as she sees children using technology to collaborate. Ms. Blosser thanked council for the support.

Pamayotis "Poti" Giannakaouros, PO Box 1711 Harrisonburg, stated it is his understanding that HUD has recently added additional conditions and goals for CDBG to avoid de facto segregation through disparate impact and recalled one time the city was required to do a disparate impact assessment. Mr. Giannakaouros stated as per Ms. McCombe's mention of public transit she added the protected classes as well. Mr. Giannakaouros stated that for whatever reasons our city staff so far has been non-Hispanic white, and even though the hiring policy was rewritten we have a staff that may not be able to optimally steer our dollars. Mr. Giannakaouros stated we may be missing the spirit of the grant to solve the problems in our city so we don't continually end up spending money in such a way that reinforces structural imbalances. Mr. Giannakaouros stated if we look at the Weldon Cooper maps we see our city is indeed very segregated and hopes that while contemplating the CDBG funds the opportunity to structurally move the city forward by perhaps forgoing the funds until we are able to spend them appropriately.

Karen Thomas, president of Northeast Neighborhood Association (NENA), stated that NENA will again be applying for CDBG funds. Ms. Thomas stated they have applied many years before and are in a LMI community. Ms. Thomas stated NENA has gotten three properties on the Virginia Landmarks Register and National Register of Historic Places, and will be seeking CDBG funds for preservation of the community, to share the history of the community and update the properties.

Council Member Jones asked Ms. Thomas if anyone from staff had reviewed and discussed with her as to why the applications weren't approved in the past.

James "Bucky" Berry, 30 West Washington Street, stated he would like to see CDBG funds put towards more transit so those that live in the city and work in the county can get to work as the Hispanics that work at the outlying poultry plants are hard-working people. Mr. Berry stated he would like to see the LDD lighting in crosswalks in high traffic areas as Charlottesville uses them. Mr. Berry stated CDBG funds cleaned his neighborhood with new sidewalks and would like to see those funds spent on the north end of the city.

At 7:16 p.m., Mayor Reed closed the public hearing and the regular session reconvened.

March 27, 2018 2018 CDBG Annual Action Plan Public Hearing

Kristin McCombe, grants compliance officer, presented the 2018 Community Development Block Grant Action Plan. She stated the new Community Development Block Grant (CDBG) allocations are \$505,968.00, same as last year, and the selection committee met earlier in March to discuss the applications and to make funding recommendations to council. She stated staff decided to roll \$379.46 in previously unspent CDBG funding into the pot for this year. She stated the department has not yet heard from the U.S. Department of Housing and Urban Development (HUD) regarding the City's allocation amount for the 2018-2019 year and therefore, contingency plans are in place. The selection committee has decided to recommend that funding to community services be kept at 15% of the total grant allocation which is the maximum amount allowable in that category.

Ms. McCombe stated there were two applications under the category of Housing and Property Improvements: Harrisonburg Rockingham Housing Authority (HRHA) for the Harrison Heights Renovation and HRHA's Down Payment Assistance Program, and the committee is recommending the amount requested be approved by council.

She stated the committee chose to recommend, in the Community and Public Facilities category, the use of available funds to go towards the resurfacing and upgrades to Westover Pool, as it has the highest priority for the Parks and Recreation department.

She stated the committee recommends a portion of the 20% allocation to Planning and Administration be used on a parking study for downtown Harrisonburg.

She reviewed the organizations and the amounts recommended to be awarded for each project under the Public Services category and noted a contingency plan is in place for final funding amounts once the final allocation amount is received from HUD. She stated should the city receive a higher allocation than expected, funding to Friendship Industries will increase up to no more than a total of \$14,186 and if more funding remains to reach the 15% cap, it will be granted to the Salvation Army. She stated all other necessary increases in funding will be made to the Westover Pool Resurfacing and Upgrades project. She stated should the city receive a lower allocation than expected, the Friendship Industries allocation will be reduced to the extent needed for Public Services to comply with the 15% cap (but not lower than an allocation of \$4,841) and if more cuts are required to keep the Public Services allocations under the 15% cap, it will be taken from the Salvation Army. Should the remaining amount for the Salvation Army or Friendship Industries become so low that either organization chooses not to accept the funding, these funds will be awarded to the Westover Pool Resurfacing and Upgrades project. She stated General Administration funding will also decrease to keep it within the 20% cap. All other necessary decreases in funding will be made to the Westover Pool Resurfacing and Upgrades project.

She reviewed the schedule for the 2018 Action Plan, which begins immediately with a 30-day public comment period and members of the public may submit comments directly to her.

Council Member Jones asked if any feedback or reactions were received regarding the two Public Works projects that did not receive funding. Ms. McCombe stated they thanked the committee for their consideration. Council Member Jones stated he would like to hear their feedback as he is aware that the Greystone St and Chicago Sidewalk Connection was considered a priority for Public Works. Ms. McCombe stated this was one of the decisions the committee felt was the best use of the funding. Council Member Jones stated his concern was that the area would be less walkable and less cyclable and would put a strain on Public Works to find other grants which would need to be supported by city funds in order to do the projects.

Mayor Reed stated she believes the Westover Pool has not been renovated in the past 30 years.

Council Member Byrd stated the three organizations under Public Service category that did not get the full allocations, we were short \$25,000 on the 15% basis, basically we would have to receive \$166,000 more from HUD to fund the gap.

At 7:11 p.m., Mayor Reed closed the regular session and called the first public hearing to order. A notice appeared in the Daily News-Record on Monday, March 12, 2018.

James "Bucky" Berry, 30 West Washington Street, stated he doesn't represent the Salvation Army. He stated he would like to see the golf course budget cut, use those funds to renovate the swimming pool, and give the CDBG funds to the people who need it. He stated if the Salvation Army and other organizations don't get the funds they need the city will have a bigger problem and we already have over 220 homeless individuals in the city.

Pamayotis "Poti" Giannakaouros, stated he feels the CDBG Grant funds are designed to address housing inequities and with that in mind, he stated, nothing says you are not welcome like an anonymous letter telling you to fix an unspecified non-existent violation in five days or else. He stated this happens in the city because of an ordinance that claims to be justified on a presumption of health, safety or welfare. He stated Virginia survived just fine without such ordinances until 2014, when enabling legislation was passed over the consistent opposition of our local representatives. He reviewed previous regulations, and stated the idea that plants can be presumed a threat to health and safety have long since fallen to the wayside, the justification that remains to back the ordinance up legally is based on aesthetics.

He reviewed a Supreme Court ruling from 1954, and feels it would be wrong for us to accept CDBG money while we still have this ordinance.

Beth Bland, Director of Senior Services, Valley Program for Aging Services, thanked Mayor Reed and Council Member Hirschmann for participating in VPAS's Community Champions

Day. She stated VPAS is very grateful for the past support that the city has shown through CDBG funding and respectfully requests continued support for \$18,000 in funding which will be used for VPAS's Meals on Wheels Program. She stated VPAS is the only provider of a five-day per week meal program for older residents. She stated for the year ending in 2017, VPAS provided 16% more city residents over the prior year and senior hunger is a serious and growing problem. She stated without adequate nutrition, seniors will develop more health problems. She stated not only is the food important, but the check-in provided by the volunteers during the meal delivery provides a social interaction and a sense of security for the meal recipient.

At 7:19 p.m., Mayor Reed closed the public hearing and the regular session reconvened.

Grantee SF-424's and Certification(s)

ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0039
Expiration Date: 01/31/2019

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4753) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
10. Will comply with all Federal statutes relating to non-discrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681-1683, and 1686-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-266), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§260 d(3) and 290 e(3)), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statute(s) which may apply to the applicant.

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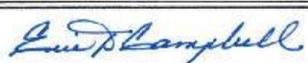
Standard Form 424D (Rev. 7/97)
Prescribed by OMB Circular A-102

11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-643) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11980; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1965, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
16. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
17. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMD Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
	City Manager
APPLICANT ORGANIZATION	DATE SUBMITTED
City of Harrisonburg, VA	05/23/2018

SF 424D (Rev. 7-97) Back

Application for Federal Assistance SF-424	
* 9. Type of Applicant 1: Select Applicant Type: <input type="text" value="C: City or Township Government"/> Type of Applicant 2: Select Applicant Type: <input type="text"/> Type of Applicant 3: Select Applicant Type: <input type="text"/> * Other (specify): <input type="text"/>	
* 10. Name of Federal Agency: <input type="text" value="Housing and Urban Development (HUD)"/>	
11. Catalog of Federal Domestic Assistance Number: <input type="text" value="14-218"/> CFDA Title <input type="text" value="Community Development Block Grants"/>	
* 12. Funding Opportunity Number: <input type="text" value="e-1t-a-c-61-002\$"/> * Title: <input type="text" value="Community Development Block Grants for Entitlement Communities"/>	
13. Competition Identification Number: <input type="text"/> Title: <input type="text"/>	
14. Areas Affected by Project (Cities, Counties, States, etc.): <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
* 15. Descriptive Title of Applicant's Project: <input type="text" value="FY2018 CDBG Entitlement funds. These funds are to be provided to various city departments, local non-profits, the local housing authority, and other local organizations and recipients."/>	
Attach supporting documents as specified in agency instructions <input type="button" value="Add Attachments"/> <input type="button" value="Delete Attachments"/> <input type="button" value="View Attachments"/>	

Application for Federal Assistance SF-424	
16. Congressional Districts Of:	
* a. Applicant	6th
* b. Program/Project	6th
Attach an additional list of Program/Project/Congressional Districts if needed.	
<input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
17. Proposed Project:	
* a. Start Date:	07/01/2018
* b. End Date:	06/30/2019
18. Estimated Funding (\$):	
* a. Federal	559,588.00
* b. Applicant	
* c. State	
* d. Local	
* e. Other	
* f. Program Income	
* g. TOTAL	559,588.00
* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?	
<input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on <input type="text"/>	
<input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review.	
<input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)	
<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
If "Yes", provide explanation and attach	
<input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)	
<input checked="" type="checkbox"/> ** I AGREE	
** The list of certifications and assurances, or an Internet site where you may obtain this list, is contained in the announcement or agency specific instructions.	
Authorized Representative:	
Prefix:	Mr.
* First Name:	Eric
Middle Name:	
* Last Name:	Campbell
Suffix:	
* Title:	City Manager
* Telephone Number:	540-432-7701
Fax Number:	
* Email:	eric.campbell@harrissonburgva.gov
* Signature of Authorized Representative:	
* Date Signed:	05/10/2018

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing --The jurisdiction will affirmatively further fair housing.

Uniform Relocation Act and Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

Anti-Lobbying --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and

3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan --The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 135.

Eric D Campbell
Signature of Authorized Official

5/10/2018
Date

City Manager
Title

Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).

2. Overall Benefit. The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) 2 (2018) [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.

3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

Compliance with Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

Compliance with Laws -- It will comply with applicable laws.

Linda Campbell
Signature of Authorized Official

5/10/2018
Date

City Manager
Title

OPTIONAL Community Development Block Grant Certification

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

Signature of Authorized Official

Date

N/A

Title

Specific HOME Certifications

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance -- If it plans to provide tenant-based rental assistance, the tenant-based rental assistance is an essential element of its consolidated plan.

Eligible Activities and Costs -- It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR §§92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in §92.214.

Subsidy layering -- Before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing:

Signature of Authorized Official

Date

N/A

Title

Emergency Solutions Grants Certifications

The Emergency Solutions Grants Program recipient certifies that:

Major rehabilitation/conversion/renovation – If an emergency shelter’s rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation.

If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion.

In all other cases where ESG funds are used for renovation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

Essential Services and Operating Costs – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the recipient will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the recipient serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

Renovation – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services – The recipient will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal, State, local, and private assistance available for these individuals.

Matching Funds – The recipient will obtain matching amounts required under 24 CFR 576.201.

Confidentiality – The recipient has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, the recipient will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

Consolidated Plan – All activities the recipient undertakes with assistance under ESG are consistent with its consolidated plan.

Discharge Policy – The recipient will establish and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

Signature of Authorized Official

Date

N/A

Title

Housing Opportunities for Persons With AIDS Certifications

The HOPWA grantee certifies that:

Activities -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

Building -- Any building or structure assisted under that program shall be operated for the purpose specified in the consolidated plan:

1. For a period of not less than 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
2. For a period of not less than 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

Signature of Authorized Official

Date

N/A

Title

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.